Agenda



Meeting: Natural Areas and Capital Program Performance Oversight Committee

Date: Tuesday, May 21, 2024

Time: 4:00-6:00 p.m.

Place: Zoom:

https://us02web.zoom.us/j/88251973939?pwd=ekVVRmdBZlkrc3lPTlFJV0J4QXNnUT0

9/ Webinar ID: 882 5197 3939/ Passcode: 108657 / +1 253 215 8782

Purpose: The committee meets to review tools and strategies for annual reporting and

creating a sustainable committee membership and structure.

Note: Submit written testimony by emailing parksandnaturebond@oregonmetro.gov.

Testimony received by 5 p.m. the day before the meeting will be shared with the committee in advance. All written testimony received will be added to the meeting record. Written testimony received after the 5 p.m. deadline will be shared with the

committee after the meeting.

4:00 p.m. Welcome and introductions

4:05 p.m. Committee business reminders

4:15 p.m. Panel discussion: Park provider experience on implementing the bond's local share

program

4:50 p.m. Informational item: update on ADA accessibility improvements funded by the

Parks and Nature bond

5:30 p.m. Committee intros

5:50 p.m. Update on work to respond to the audit of the Parks and Nature bond

6:00 p.m. Adjourn

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February 2017

Meeting minutes



Meeting: Natural Areas and Capital Program Performance Oversight Committee

Date/time: May 21, 2024, 4:00 – 6:00 p.m.

Place: Virtual meeting (Zoom) recording links in notes

Purpose: The committee meets to review tools and strategies for annual reporting and

creating a sustainable committee membership and structure.

Note: Public comment will not be heard during this meeting, though public testimony is

welcomed by the committee:

Submit written testimony by emailing <u>parksandnaturebond@oregonmetro.gov</u>. Testimony received by 5 p.m. the day before the meeting will be shared with the committee in advance. All written testimony received will be added to the meeting record. Written testimony received after the 5 p.m. deadline will be shared with the

Owen Wozniak

committee after the meeting.

Committee Members: Absent

Sachi Arakawa Tana Atchley Culbertson

Yume Delgado Burt Edwards
John Ferguson Martita Meier
Ananda Gordon-Peabody Vivek Shandas
Sophie Kaady Jim Sjulin
PK Melethil Shannon Shoul

Jean Paul Mugisha Georgena Moran Emma Stocker

Erin Upton Staff:

Cary Watters Jon Blasher, Metro

Council Representatives:

Councilor Mary Nolan, District 5

Beth Cohen, Metro
MG Devereux, Metro
Shannon Leary, Metro

Councilor Gerritt Rosenthal, District 3 Dan Moeller, Metro
Eduardo Ramos, Metro
Guest Presenters: Melanie Reinert, Metro

Alex Gilbertson, NCPRD Robyn Stowers, Metro Kyra Haggart, Lake Oswego P&R

Maija Spencer, PP&R
Peter Swinton, THPRD
Physics
Sharron Fuchs

Recording: https://vimeo.com/949713573

Co-Chair Cary Watters opened the meeting, outlined the meeting procedures and began introductions. Introductions needed to be postponed partway through to allow for time-sensitive local share program guests to present.

Cary brought up committee business reminders, updates and testimony.

City of Portland community members continue to raise questions with staff about a local share project through Portland Parks and Recreation, which has been a topic previously (Rose City Golf Course trail).

Cary shared that Council had appointed seven new members to the committee, thanked those in attendance, and reminded everyone to submit their onboarding paperwork. Shannon Leary of the protect and restore program will send an update on the land acquisition reporting.

No committee members had overlapping work with their committee role to share or report.

Cary introduced the local share agenda item and provided an overview of the program. About one-third of the 27 providers in the region have been awarded their funds so far.

Several representatives from participating providers were present to share on their work implementing the program in their jurisdictions with awarded funds:

- Alex Gilbertson, landscape architect and principal planner for North Clackamas Parks and Recreation District
- Kyra Haggard, former land use planner and current parks staff member for Lake Oswego Parks and Recreation Department.
- Maija Spencer, senor community engagement coordinator with Portland Parks and Recreation, attending on behalf of Robin Laughlin
- Peter Swinton, urban planner with Tualatin Hills Park and Recreation District in Beaverton

Cary shared the Miro board as a way for the committee to share ideas and questions during the presentations.

Alex shared on the Concord Property Community Park project. NCPRD acquired the Concord Elementary School property in 2018 to bring amenities to an underserved area. The master plan was developed in 2019 and adopted in 2021. (see slides)

- The property is in the Oak Grove community (unincorporated area between Gladstone and Milwaukie) and within a half mile of the Trolley Trail.
- Over 1,300 people participated in the community engagement process, which took place before the pandemic. Underrepresented communities such as Spanish-speakers and low-income youth groups participated, and staff listened to community goals and priorities to shape the park designs.
- Local share funds are supporting the play area, restroom, and shelter/pavilion. Inclusive nature play, water play, landscape forms and native plants are part of the design.
- Local share funds allowed for construction of the play area and an increase of access and connection to nature in the park and allowed NCPRD to further leverage other funding sources for the project. The play area and shelter were \$1.8 million.
- Construction is underway with completion expected in summer 2025.

Kyra shared on Lake Oswego's work on how to use community engagement to determine projects to fund, which was a new process. *(no slides).*

• Projects in the system plan and that met local share criteria were identified

- ADA access to the Willamette River from George Rogers Park was identified as a good fit as it increased access to water and was a longstanding desire from the community.
- Community garden expansion to create wheelchair accessible plots was another project identified from a master plan adopted in 2012.
- The project list was shared with community to ask for priorities and allocation preferences.
- To increase participation beyond the usual groups, staff focused on tabling at cultural events such as an AANHPI event, Juneteenth celebration and local markets and concerts in addition to publishing surveys and website information.
 - Surveys were translated into the five most spoken languages and received about 500 responses, which was a good number.
 - Staff held focus groups for different community groups including the city's official DEI Advisory Committee and Respond to Racism.
 Feedback was taken and survey invitations were shared. The feedback was very helpful and will be used on projects going forward.
- Lake Oswego Council approved the list prioritized by community, and the first official submittal for local share allocation is underway. ADA access at George Rogers Park was the top priority.
- The process helped create new relationships with community groups for projects in the future and helped inform future engagement efforts. Lake Oswego does not currently have an engagement specialist, so staff capacity was a challenge.
- Engagement will continue when the design process is underway.

Peter shared on THPRD's four projects, three of which are already in IGAs with Metro and outlined the process for identifying them and ensuring they met criteria. (*no slides*)

- THPRD underwent a vision action planning process to identify high level priorities for the next 20 years.
 - This involved a large community engagement effort including inperson engagement, targeted focus groups, youth activities, open houses, comment boxes and attending over 117 multicultural activities and events. A goal was to reach a diverse group across age, abilities, backgrounds, income levels, races, gender identities and sexual orientations so that they could meaningfully engage people that are not heard from as much in meetings and past planning processes. Engagement reached over 10,000 people and gathered over 12,000 ideas and comments.
 - A volunteer community group helped categorize the ideas and come up with goals, themes, and actions. This informed the project list for local share.
- Peter appreciated the Metro staff assistance in interpreting the legislation and requirements for implementation of each project and looks forward to strong collaborative relationships in implementation.

Beth shared that the program reporting on these projects will collect information about the community engagement and project progress that can be shared with the committee.

Maija, who was involved in the engagement process, shared on City of Portland's local share work. (see slides)

- Portland has an allocation of \$32 million and did engagement in fall of 2021, during the pandemic. English and Spanish surveys were shared online, followed by eight focus groups with assistance from Verde to design content, presentations, and questions.
 - About 70 people participated in the eight groups, which were held in English, Spanish, Vietnamese, Russian, Chinese and Akateko, a Mayan Indigenous language. Sessions were held for Black community members and Native community members.
 - The sessions helped identify priorities and values regarding allocations and projects. <u>Portland's local share site</u>.
- Five projects have been submitted to Metro from the broader project list, including a trail at Rose City Golf Course, which has had some testimony to the committee from community members. Recent community engagement was held on this project.
 - o A park pathway lighting project is under construction.
 - Design is starting for Wilkes Headwaters project in outer NE Portland, with engagement this summer.
 - Whitaker Ponds improvements will be going out for construction soon.
 - o <u>ADA trail improvements and renovations are planned for the Hoyt</u> Arboretum in Forest Park.
 - Other projects include the Columbia Blvd. crossing at Chimney Park, improvements to neighborhood park restrooms and roofs, and trail bridge replacements. These reflect the community prioritizing safety and access for all.
- The ADA improvements to the asphalt paved Bristlecone Pine Trail at the Hoyt Arboretum provided an opportunity for PPRD to share out lessons learned with other park providers in Oregon.
 - It was the first and only ADA accessible trail in the facility in 1986, but parts are still not truly accessible due to slopes, parking concerns, root damage to the path surfaces, water and drainage concerns, and inaccessible benches and tables.
 - Staff targeted outreach to disability organizations and advocacy groups and held a focus group for community members, agencies, and organizations for experiential input. Focus group participants were also compensated for their time.
 - Feedback from life experiences informed the spatial needs and redesigns that went beyond basic ADA code to truly meet user needs.
 - o Materials were provided to participants in advance to help with accessibility and were screened for screen reader use.
 - Adjusting slopes, making the restrooms accessible, and including tactile signage and interpretive elements are also in the plans.
 - o The project will likely go to construction in another year.

Beth opened the floor to questions or additional comments from presenters.

Kyra thanked Metro local share staff for support during the process.

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John noted the Washington Park project is in a large natural area and asked about other projects' connections to larger natural areas and habitat connectivity in the region. Beth clarified the broader eligibility criteria for the local share funds.

- Peter shared that THPRD has a project to develop a new park and trail near North Bethany community along Bethany Creek. Clean Water Services is a partner, and the project incorporates habitat restoration, creek restoration and nature play.
 - A boardwalk replacement at Willow Creek Greenway Community
 Trail will improve ADA accessibility and reduce the trail's impact on
 the natural area and the creek itself.
 - A weir replacement on a trail at Commonwealth Lake Park will maintain the lake for visitors and wildlife including many birds.
- Kyra shared that George Rogers Park has a large, mostly undeveloped forested section near Oswego Creek at the Willamette River. The project creates access but also can someday link the trail to other projects and neighborhoods. A planned boardwalk will also connect some neighborhoods with no current walkable access to the park.
 - Projects at Luscher Farm are increasing safety and access and expanding community gardening areas while managing 400 acres of natural habitat.
- Alex shared that the Concord property is a community park, not a natural area, but will invest in amenities and visitor experiences, improving access to nature for surrounding communities and access to other parks from the nearby Trolley Trail.

Cary introduced Will Cortez, Metro Parks, and Nature Accessibility Project Manager, to share on bond funded ADA accessibility work.

Questions for the committee to consider: How would you like to hear about progress, and do you have feedback on the approach to prioritizing ADA improvements across the Metro system? *(see slides)*

Will provided an overview of his role and outlined the ADA titles. His work focuses on title two, which concerns public agencies, a transition plan, programmatic self-evaluation, and informing the public on how they will address physical barriers to access.

- Community engagement is part of ADA work, and between 2017 and 2019, Metro planner Nicole Lewis embarked on the Parks and Nature ADA transition plan for all developed parks with a community advisory group including Georgina (committee member), Debbie Timmins, Patricia Kepler, and Jennifer Wilde.
- Will shared the path from an ADA barrier assessment at the start of his role and determining connections in his work to other agency staff and their work. He supports Parks and Nature staff and cultivates relationships across the disability community to inform work and projects moving forward.
- Will highlighted working on trails at Newell Creek Canyon with Alex and an
 adaptive mountain bike consultant who assessed the trails there. Trails at
 Chehalem Ridge were also assessed. Out of this process they learned that a
 gate at Newell Creek was a barrier to adaptive bikes as it was too narrow,
 and this was corrected.
- Will highlighted participation in a race on the trails at Chehalem Ridge, where there were seven participants in the adaptive racing category.

- ADA projects at Blue Lake Park will improve the fishing pier, and plans are underway for an accessible paddle launch at Farmington, where an advisory group will provide valuable input.
- The goal is to consider and include adaptive use in all designs to make spaces inclusive and accessible.
- Will shared the boat launch renovation at Oxbow that created accessible parking at the water level, avoiding a steep slope.
- Will has appreciated building relationships with community members and advocacy groups and seeing that engagement work also connects these partners to one another as well.
- Will outlined the process for his work, which incorporates the perspectives
 of Metro's planners, staff in park operations, and his focus on ADA access.
 Some items can be moved to a capital project list to be prioritized and have
 funds allocated.
- Will highlighted the viewpoint at Canemah Bluffs and his process of evaluating barriers throughout the rest of that park experience.
- The ADA applies to the amenities (parking lot, restrooms, shelters), not natural areas themselves. The ABA (Architectural Barriers Act) is only required where federal funds are allocated. This means there are different standards for access in use in different places. Metro has an opportunity to help define what accessibility can look like and prioritize that.
- A program is a reason for accessing a space (trails, water access, camping), and those must be considered for access.
- Public transportation is a major consideration for equitable access to parks.
- Will also noted that sometimes the geographic and topographic constraints of sites must be taken into consideration to avoid changing the fundamental nature of a place.

Cary opened to questions and reflections from members and noted the audit topic may need to move to the next meeting.

Sachi asked about defining accessibility, how and who gets to speak and make that determination. Does Metro have a working definition, and do other jurisdictions? Are there examples?

- Will explained that there is not and noted accessibility can't be defined without acknowledging how intertwined it is with equity. It has also been used in terms of disability access, but we are starting to use it also as access to land, and we want to not water down the importance of access for disabled people in the process.
 - Parks and Nature is revamping the racial equity, diversity, and inclusion plan, including tribal engagement in the process. Accessibility is part of this.
 Will was not aware of any local municipalities who have defined accessibility yet.

Cary noted the <u>audit's</u> focus on accessibility for the parks and nature bond.

• Beth noted that the department and programs are responding to the audit by bringing some broader conceptual definitions to Council for more conversation. Four parts to consider: proximity and experience, community empowerment, healthy habitat, and economic opportunity.

- Councilor Rosenthal noted the ongoing issue of access as it relates to public transportation and noted many of Metro's sites are not accessible without a personal vehicle.
- Will shared that his work is on the physical side of access, but he noted that barriers can also be fixed by policy and process improvements. Sometimes jurisdictions can purchase adaptive equipment for visitors to use as well (e.g. Mobi-mats at beaches)

Cary resumed the committee introductions and asked new members to share pronouns and affiliations as part of their intros.

Councilor Nolan and Councilor Rosenthal also introduced themselves.

The audit response agenda item and related materials will be discussed at a future meeting and in upcoming reporting materials.

Beth re-shared a resource <u>video link</u> and gave a brief update on the project outcomes project, which will be previewed with the Metro Council this summer.

- Council has indicated they would like further conversation on an overall approach to concepts of access for bond investments.
- The multiple dimensions of access will also become part of annual reporting.

Emma asked about the scope of the audit in relation to the other park providers' projects.

 Beth provided a quick overview and shared that the audit included the bond's grantbased programs. She noted that due to the timing of the audit, much of the work shared today by partner jurisdictions wasn't far enough along to be included in that assessment.

Cary reminded members about upcoming working groups, thanked Burt for his service as Co-Chair of the committee, and closed the meeting.

Main meeting chat

00:14:10 Melanie Reinert (she/her): Try view button at the top- make sure it's not just on 'speaker' 00:19:55 Melanie Reinert (she/her): We will resume full committee intros after our time-constrained guests present, and thank you all for being here! Welcome all new members! 00:21:57 Jon Blasher (he/him) - Metro: Welcome to all our new members and thanks to our local partners for joining today. Sorry I can't stay for the rest of the meeting but wanted to pop in and say hello and thanks!!

00:22:25 Cary Watters (she/her): Thanks so much for joining us to say hello, Jon! 00:25:37 Melanie Reinert (she/her):

https://miro.com/app/board/uXjVMlLn lU=/?share link id=446839261442

00:25:46 Melanie Reinert (she/her): This is our meeting miro board.

01:01:29 Maija Spencer, she/they, PP&R: PP&R Metro Local Share

https://www.portland.gov/parks/local-share

Bristlecone Pine Trail project page

https://www.portland.gov/parks/construction/bristlecone-pine-trail-ada-accessibility-improvements-project

01:06:20 Erin Upton (she/her): Thanks for the presentations. It's exciting to learn that some of these projects are underway!

01:11:38 Beth Cohen, Metro Parks and Nature (she/her): thank you so much Kyra, Peter, Alex and Maija! you are free to stay on or hop off

01:12:08 Kyra Haggart (she/her), Lake Oswego Parks & Recreation: Thank you everyone!

01:12:35 Alex Gilbertson (she/her): Thank you for inviting NCPRD to join!

01:12:40 Shannon Leary (she/her) Metro Parks and Nature: I really appreciated hearing these great updates. Thanks Alex, Peter, Kyra and Maija!

01:13:17 Peter Swinton (he/his) - THPRD: Thank you to Committee members for having me and to Beth for reaching out with this opportunity!

01:14:34 Cary Watters (she/her): @John Ferguson - your hand is up, but I'm not sure if you have a new question/comment, or if it's just left up from your last question! Thank you!

01:31:29 Beth Cohen, Metro Parks and Nature (she/her):

https://www.oregonmetro.gov/parks/canemah-bluff-nature-park

01:39:23 Erin Upton (she/her): Thanks Will. I learned so much from this presentation.

01:44:18 Melanie Reinert (she/her): An explainer video

https://vimeo.com/945974376?share=copy

01:44:49 Melanie Reinert (she/her): For new members, a video from last year where the auditor explains the audit process and purpose: https://vimeo.com/851069158?share=copy

02:03:45 Melanie Reinert (she/her): For new members, a video from last year where the auditor explains the audit process and purpose: https://vimeo.com/851069158?share=copy

02:03:46 Melanie Reinert (she/her): An explainer video

https://vimeo.com/945974376?share=copy

02:04:06 Melanie Reinert (she/her): I will repost these in a follow up email with the audit resources as well. And include in the meeting packet with slides and notes.

02:07:15 Beth Cohen, Metro Parks and Nature (she/her):

https://www.surveymonkey.com/r/99SGD5T

02:07:29 Beth Cohen, Metro Parks and Nature (she/her): please fill out this survey to share your preference for working groups!

02:07:35 Will Cortez, Metro P&N (he/him/siya): I did change my background to our contractor doing some work at Graham Oaks Nature Park.

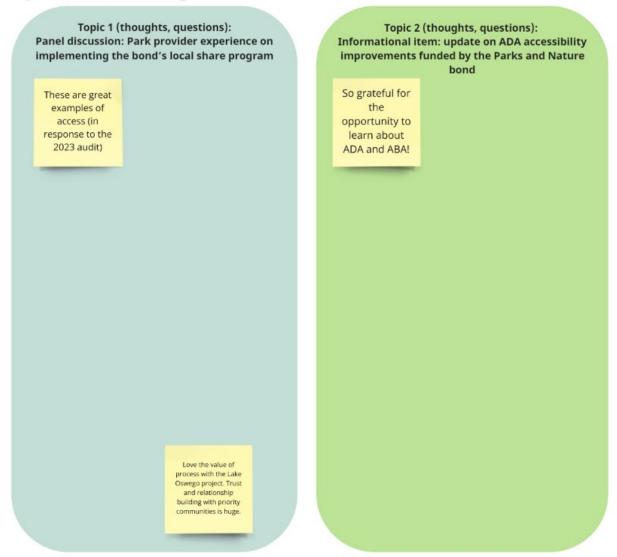
The contractor is Advanced Tribal - indigenous owned and operated construction contractor 02:07:53 Melanie Reinert (she/her): Working group suggested dates are being shuffled. I'll be reaching out to each group with new options.

02:08:43 Sachi Arakawa: Thank you!

02:08:47 Ananda Gordon-Peabody, MFA: Thank you!

02:08:48 Melanie Reinert (she/her): thank you all!

May 21, 2024 meeting



Topic 3 (thoughts, questions): Update on work to respond to the audit of the Parks and Nature bond

Thoughts/comments:
Other topics, updates, committee business, miscellany



Natural Areas and Capital Program Performance Oversight Committee

February 27, 2024

Today's agenda



4:05 p.m. Committee business reminders

4:15 p.m. *Panel discussion*: Park provider experience on implementing the bond's local share program

4:50 p.m. *Informational item*: update on ADA accessibility improvements funded by the Parks and Nature bond

5:30 p.m. Committee introductions (as needed)

5:50 p.m. *Discussion item*: questions on work to respond to the audit of the Parks and Nature bond

6:00 p.m. Adjourn

What's in this deck



Topic	Slides
Questions for panel discussion on local share; background on local share program	5-12
Latest bond updates	14-15
Information on committee work plan and potential topics	16-17
List of committee members, Council liaisons, Metro staff	18-20
Group agreements	21-22
More information	23

Committee business reminders



Public testimony received

Reminders to reply only to parksandnaturebond@oregonmetro.gov on committee business

Other member updates to share?

Local share panel discussion



Goal for May 21 discussion



Opportunity for the committee hear directly from a few of the region's park providers implementing the local share program to understand in more detail

- How the local share program is investing in local priority projects across the region in a way that increases access
- The specific challenges and opportunities that park providers are grappling with as they engage their communities on identifying priority projects that meet the bond criteria

See more background and detail on the local share program on slides 7-11

Local share panel discussion



Alex Gilbertson, North Clackamas Parks and Recreation

Kyra Haggart, Lake Oswego

Maija Spencer, Portland Parks and Recreation

Questions for park providers

- 1. What is one (or more) example of how the process you've managed to engage community or identify projects has exemplified bond criteria and values around community engagement, accessibility or advancing racial equity? Either speak to process or projects submitted or a different aspect
- 2. Has and how has participating in the local share program to date impacted your department's/teams overall work and approach?
- 3. What is one challenge that you've faced in participating in this program to date? (could be about capacity, timing, engagement, bond criteria, other)? What is something that has been helpful in addressing that particular barrier?

Local share snapshot



\$92 M allocated to the region's 27 park providers to spend on eligible projects in 10 years from the bond issuance.

Individual park providers are responsible for timing of submittal of one or more projects for Metro review and approval (project completion required within 10 years of bond passage).

Current status:

- Awarded \$26.3 M
- Spent \$7.9 M
- 10 park providers submitted



Local share submittal process



Local Share Project Proposal and Approval

Project Submittal These are broad steps. The process will look a little different based on the needs/readiness of each park provider

Continuation of meeting(s) between park provider & Metro staff to consider potential project Park provider modifies proposed project(s) to meet bond criteria

Park provider & Metro staff reach preliminary agreement on proposed project(s)

Park provider seeks approval on submittal package from governing body Park provider completes and sends submittal package

Exploration Metro staff and park provider visit project sites as appropriate and explore project options

Fine Tuning Park provider fine tunes proposed projects and community engagement in collaboration with Metro staff

Upfront Consultation and Goal Setting, if needed Metro staff works with park provider to establish aspirational goals in support of contract equity and workforce equity

Project Approval

Metro staff reviews submitted project(s) and approve or recommend adjustments

45 days after receipt of submitted project

Intergovernmental Agreement (IGA) negotiated for approved project or project package

Park provider's governing body and Metro approve IGA

Metro and each park provider negotiate an IGA identifying an approved list of projects stipulating the conditions under which bond funds will be released

Implementation (timelines vary)

Implementation of approved projects

Finance

Park provider may request disbursement of a portion of bond funds in advance and the remainder to be reimbursed via monthly invoices

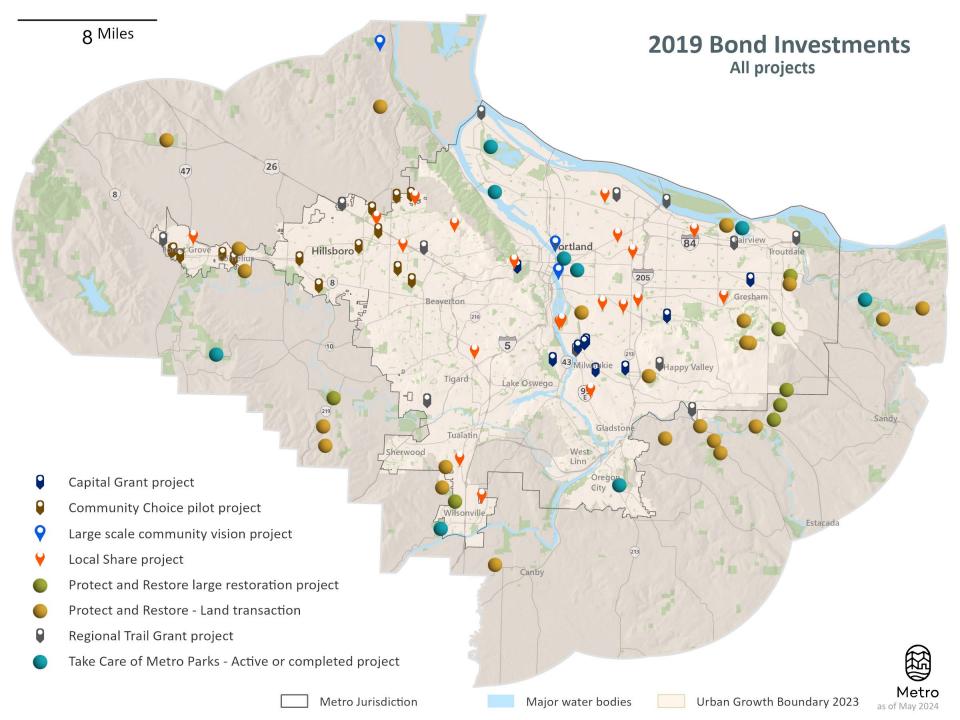
Reporting Park provider to provide ongoing

demonstration of progress on each project via quarterly updates, annual progress reports, annual financial reports and annual outcomes and impacts reports

Project completion/ grand opening

Park provider and Metro celebrate with community members!

June 2021



Evaluating local share impact



Local share projects located in underserved communities across the region

Local share projects advancing accessibility

Opportunity to build capacity in park providers on community engagement, racial equity and climate resilience

Working with park providers of all different sizes working to right-size bond criteria

Refining tools to evaluate progress of local share program

Metro

Reference slides

Recent updates and highlights



- Quarter 3 report
- Parks and Nature Our Big Backyard
- Parks and Nature annual report for FY 2022-2023

Bond updates as of early May 2024



Total \$63 M spent as of March 2024

Completed 24 acquisitions, with a total of 797.25 acres and 0.44 trail mileage funded by the 2019 bond to date. Hired new real estate specialist to make a team of 4

Several local share project submittals including from Milwaukie, Washington County requested an interjurisdictional transfer of \$1M of Local Share allocation to Tualatin Hills Parks and Recreation District for Cooper Mountain project, additional submittals from Tigard and THPRD

Launched solicitation for large scale community visions

Proposed | committee work plan for 2024



GOAL 1: Deepen understanding of bond

GOAL 2: review implementation of bond audit work plan

GOAL 3: Continue evaluation of bond

GOAL 4: Strengthen committee membership and leadership

Dec. 2023	Winter 2024	Spring 2024	Summer 2024	Fall 2024
LSCV and community choice grants	Review bond spend targets	Update on local share and trail grants (hear from park providers)		Update on Take Care of Metro parks projects
	Update on audit response work	Review elements of/definitions of access		Update on audit response work
	Ti-	Debrief from year 2 report and develop process for year 3 report	Review information available for year 3 report; define format	Develop year 3 report; present to Metro Council
Launch recruitment	Council appointment/re -appointment	Onboarding	Onboarding/site tour	Onboarding/site tour

Potential topics for committee to explore in 2024 (rank priorities in this survey)



- 1. Update on work plan to respond to audit (ongoing updates)
- 2. Explore potential of mapping as a tool for analysis to better understand bond investments as connected systems, progress over time and on criteria like access, climate and racial equity
- 3. Information on Metro's tribal government engagement related to Parks and Nature bond
- 4. Updates on progress at park improvements at Metro sites like Blue Lake, Oxbow, Lone Fir Cultural Heritage and Healing Garden
- 5. Goals for workforce participation in Metro bond funded projects
- 6. Analyze a subset of acquisitions from 2006 bond to understand how 2019 acquisitions are comparing especially on climate
- 7. Updates and evaluation on engagement process and projects
- 8. Update on Metro's climate justice task force work
- 9. Update on Metro Council adopted strategic targets (adopted by end of December 2023)

Committee members



Tana Atchley Culbertson

Yume Delegato

Burt Edwards

Ananda Gordon-Peabody

Sophie Kaady

Georgena Moran

Cary Watters

Owen Wozniak

John Ferguson

Martita Meier

PK Melethil

Vivek Shandas

Shannon Shoul

Erin Upton

Sachi Arakawa

Jean Paul Mugisha

Jim Sjulin

Emma Stocker

Co-Director, Nesika Wilamut

Senior Communications Coordinator, Prosper Portland

Director of Programs, Re-Think Media

Environmental Planner, Maul Foster & Alongi

Independent Strategy Consultant

Accessibility specialist, ACCESS recreation

Contracts Supervisor, Portland Bureau of Transportation

Land Transactions Program Manager, the Land Trust Alliance

Former geotechnical engineer

Digital Strategist and Project manager

Environmental Scientist, TCM physician

Professor, Portland State University

Director, Procurement Sustainability, Nike

Environmental social scientist and landscape architect

Environmental Planning Consultant, Cascadia Partners and

Adjunct Professor, Portland State University

Product Development Engineer, Intel Corporation

Former Portland Parks & Recreation Program manager, 40-Mile Loop

board member

Information Security Governance Manager, OnPoint Credit

Union

Council liaisons



Councilor Ashton Simpson, District 1: includes Fairview, Gresham, Troutdale, Wood Village, portions of East Portland and the unincorporated communities of Damascus and Boring

Councilor Mary Nolan, District 5: includes Northwest and North Portland, portions of Southwest and Northeast Portland, plus the city of Maywood Park and part of Washington County.

Councilor Gerritt Rosenthal, District 3: includes portions of Washington and Clackamas counties and the cities of Beaverton, Durham, King City, Sherwood, Tigard, Tualatin and Wilsonville

Staff team



Parks and Nature leadership: Jon Blasher, MG Devereux, Dan Moeller, Mychal Tetteh

Background information, staff support: Beth Cohen

Meeting logistics, administrative support: Melanie Reinert

Office of Metro Attorney: Michelle Bellia

Parks and Nature finance manager: Chantia Clark

Binder section 08

Group agreements



- In discussions, challenge ideas rather than individuals.
- Approach different opinions with curiosity, seek to understand.
- Keep the needs and concerns of the local community and the larger region at the forefront of the work.
- Keep focus on the objectives of the meetings; work with facilitator to note additional topics for discussion.
- Keep multi-tasking to a minimum

Group agreements



- Notify committee chairperson and Metro staff of any media inquiries and refer requests for official statements or viewpoints to Metro. Committee members will not speak to media on behalf of the committee or Metro, but rather only on their own behalf.
- Share questions they have with the full committee so everyone can benefit from the answers
- Members in working groups commit to capturing discussions to transparently share the results with the larger group.

Bond administration/criteria alignment at-a-glance



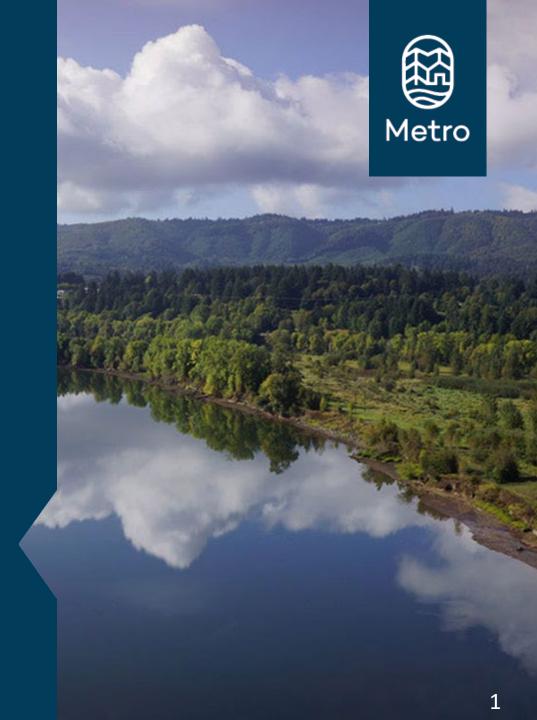
Key documents

- Bond measure language
- Oversight committee bylaws
- Climate resilience intention guidance document
- Anti-displacement information and resources
- Evaluation framework to articulate impact of bond investments
- Bond dashboard (updated quarterly)

oregonmetro.gov



Discussion item | work to respond to audit of bond



Today's agenda



4:00 p.m.	Welcome and	introductions
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6:00 p.m. Adjourn

What's in this deck



Topic	Slides
Reminders about Audit of parks and nature bond, links to get more information	4-8
Link to video explainer on work to respond to PN bond audit	
Detailed list of recommendations in audit	10-13

Update on respond to Audit of PN bond | focus for committee's attention



Work is underway to implement the recommendations in the audit report, with the goal of completing everything by end of 2024.

this video explainer details progress made to date to respond to bond audit by:

- Providing an update on Metro Parks and Nature's efforts to respond to the recommendations in the bond audit
- Sharing a preview of the tools being developed to help sharpen and measure progress to bond's definition of access that we expect the committee to use as part of its annual reporting this fall

Audit of 2019 Parks and Nature bond



Audit on PN bond completed in June 2023

Purpose was to determine if Metro was prepared to increase access to nature

- Summarize and define access based on the information used to develop the bond measure.
- Determine the current state of access.
- Determine if the bond was structured to increase access.
- Identify potential opportunities to increase access.

Recommendations (see more on slide 13, 20-22) included need to clarify definitions and develop more robust performance measures on access

Audit recommendations at-a-glance (see more in this video explainer)



Establish measurable and timebound goals for access, collect data to measure performance and report annually

Refining definitions of access for Council consideration

Creating
measurable goals
for access and
communication
tools for reporting
on progress to goals

Use performance data to periodically evaluate the effectiveness of strategies to increase access and equitable access in the region.

Finalization of bond evaluation outcomes framework

Expand mapping of bond investments as a connected system

Document how communities of color, Indigenous communities and other historically marginalized communities were engaged in project planning and selection.

Strengthen internal systems for community engagement reporting and tracking

Update the System Plan to clarify how access will be prioritized in conjunction with other goals such as stabilization, restoration, and land acquisition for habitat conservation.

Develop approach for updating elements of the system plan with a focus on articulating standards for amenities, access, facilities and maintenance

Relevant next steps



Summer 2024: update to Metro Council to ensure work is aligning with Council direction

Summer 2024: Parks and Nature will finalize reporting tools to articulate and report progress around access Early fall 2024: staff present initial reporting tools and data to oversight committee as part of staff report for FY 2023-2024

For more information



PN bond audit

Auditor dashboard showing progress on recommendations

Auditor <u>presented to Council in July 2023</u>.

Auditor presented to the oversight committee in September 2023

Appendix | Full list of audit recommendations and response





Audit recommendation

Recommendation Numbers 1-4

- Establish specific, measurable and timebound goals for the bond's expected effect on access.
- 2. Establish specific, measurable and timebound goals for the bond's expected effect on equitable access.
- Collect data to measure performance for the goals identified in recommendations one and two.
- 4. Report annually on progress made on goals for access and equitable access.

Status as of January 2024

Parks and Nature is working to build,

strengthen and refine a set of tools that will allow us to measure and report on progress toward multiple dimensions of access. The tools include an evaluation framework for the bond, designed to articulate the impacts of bond investments and activities across the region that gets at the many dimensions of access including, but not limited to physical proximity to parks, trails and natural areas. Parks and Nature is also developing a set of timebound and measurable goals, building on the foundation of the bond evaluation framework, which will allow the department to sharpen its definition of accessibility and clearly track progress over time



Audit recommendation	Status as of January 2024
Recommendation Number 5: Use performance data to periodically evaluate the effectiveness of strategies to increase access and equitable access in the region.	 Activities in process: As part of the refinement of the bond evaluation framework, staff are identifying and refining data sources and instrumentation to evaluate impact of bond investments and activities.
Recommendation Number 6: Document how communities of color, Indigenous communities, people with low incomes and other historically marginalized communities were engaged in project planning and selection.	 Activities in process: Efforts to create standardization for engagement reporting and tracking Centralize all engagement findings to be available across the department in order to ensure that findings can shape Parks and Nature projects on an ongoing basis



Audit recommendation

Recommendation Number 7: Update the Parks and Nature System Plan to clarify how access and equitable access will be prioritized in conjunction with other goals such as stabilization, restoration, and land acquisition for habitat conservation.

Status as of January 2024

The Parks and Nature System Plan, adopted by the Metro Council in 2016, includes a call for an update every five to seven years. As such, Parks and Nature is preparing a multiphased collection of projects that will provide updated guidance to the department and help serve as the foundation for the system plan update, including a new REDI action plan, Tribal Government engagement plan, accessibility transition plan and levels of service plan. The department anticipates these efforts will include policy questions on which the Metro Council will provide direction and will also respond to the comments in this audit recommendation.

Currently, Parks and Nature has launched a key component of any future Parks and Nature system plan, titled "levels of service" work. This project is focused on system needs and deliverables considered necessary to clarify or establish 1) levels of service for the PN system and 2) how the department achieves or will achieve those service levels.



Audit recommendation

Status as of January 2024

Recommendation Number 8: Use community feedback associated with the 2019 bond to evaluate and update the Parks and Nature department's program activities and capital investment priorities.

Community feedback from bond development and current bond projects has been utilized to shape bond programs. Moving forward, creating centralized systems for community engagement reporting and tracking as described in the response to audit recommendation number six will allow for standardized review of feedback collected as part of any future Parks and Nature planning, program or project development such as the levels of service work or future elements of the parks and nature system plan.

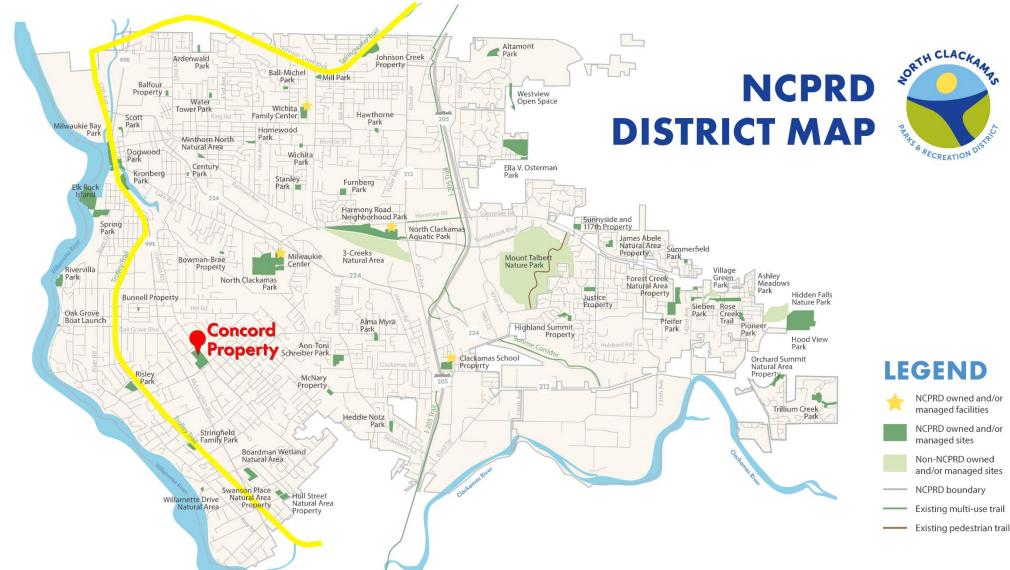


Project overview

- The Concord School was acquired to revitalize the building and surrounding open space for public use.
- In March 2018, NCPRD took ownership of Concord Elementary School in Oak Grove.
- A master plan was developed in 2019-2020 and was adopted in 2021.



NCPRD Parks, Trails & Facilities



What we heard

Community Engagement 2019-2020

- Over 1,300 people participated in community engagement process through open houses, surveys, focus groups and stakeholder meetings.
- The master plan was formed and shaped by this feedback.



Play area



Local Share funds would directly support:

- Site prep & demo
- Earthwork
- Pathways & paving
- Site improvements
- Equipment
- Water play
- Sensory & imaginative features
- Planting
- Restroom/picnic shelter pavilion



Example Photos

Play Equipment & Nature Play

















Imaginative Nature Features





Example photos

Water Play, Swings & Spinner

























Example photos

Hills, Slides & Small Climbing Features

























Community park



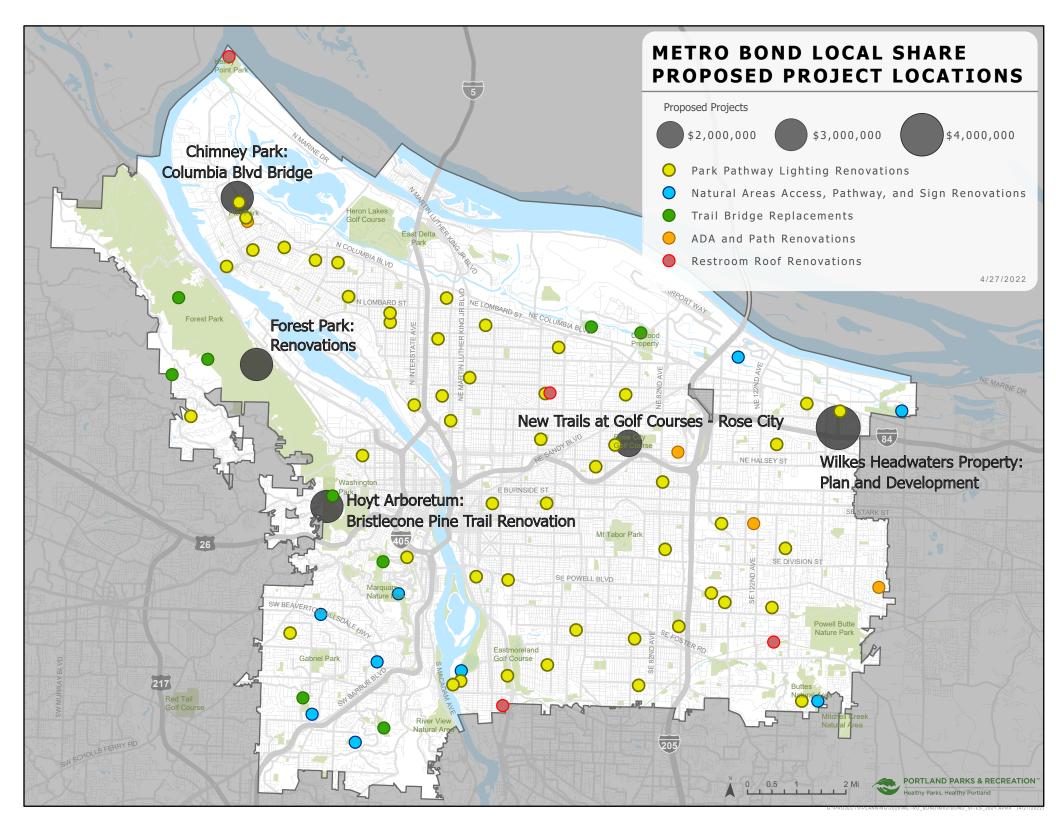
Funding

Nature Play Area

- Phase I: NCPRD Funds and Metro Local Share
- Phase II: LGGP funding with NCPRD Capital Asset Fund for match











Hoyt Arboretum Bristlecone Pine Trail Improvements







Project Team

Gary Datka, Capital Project Manager Jenna Stathopoulos, Community Engagement Coordinator



2019 Metro Regional Parks & Nature Bond Local Share



Hoyt Arboretum Friends



Jonathan Beaver, Principal, Landscape Architect Julia Warden, Associate, Landscape Designer

knot studio





Background









Project Goals

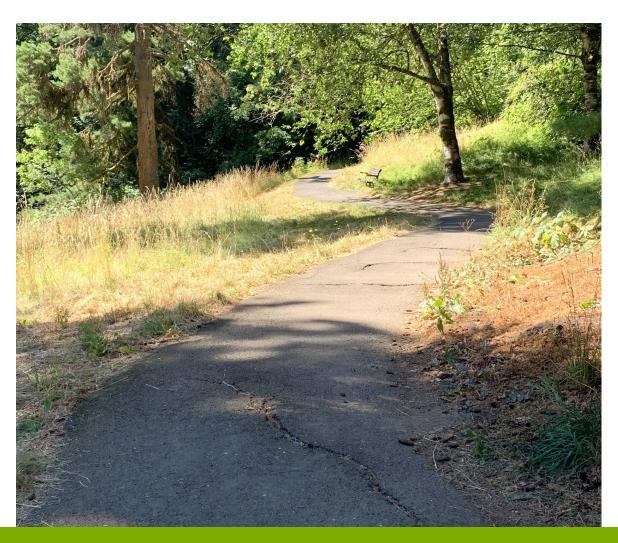
- Renovate and reconstruct existing 1/2-mile paved trail and trailhead parking lot
- Support ADA accessible and inclusive recreation and education opportunities by reducing barriers for active and passive recreation at Hoyt Arboretum
- Increase passive recreation opportunities for gathering, picnicking, and places to rest
- Increase wayfinding and interpretive signage for people of all abilities





Accessibility Challenges









Accessibility Challenges

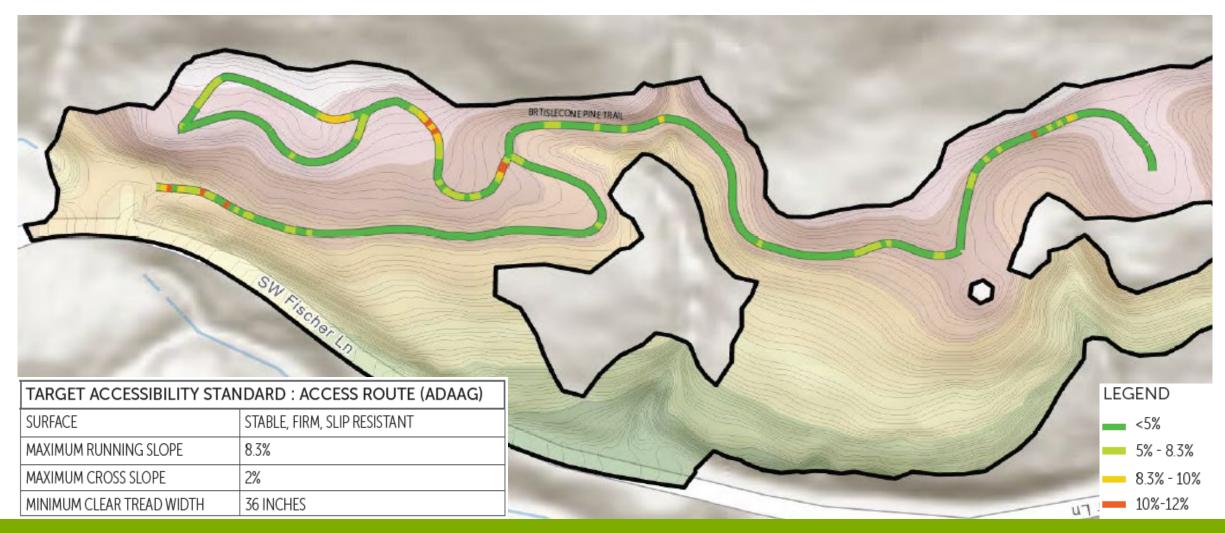








Accessibility Challenges







Community Engagement

General Outreach

- Targeted outreach
- Focus group
- One-on-One communications

Community Meetings

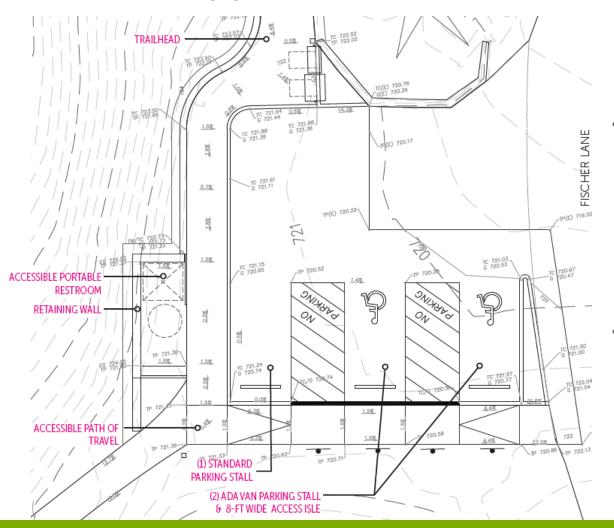
- Host meetings virtually
- Content review and inclusive language
- Provide content early
- Post transcripts on project website

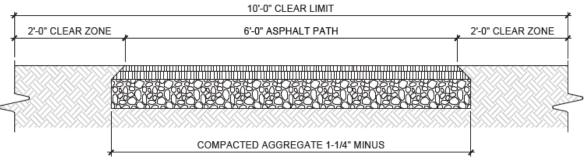
PP&R Accessibility Advisory Committee



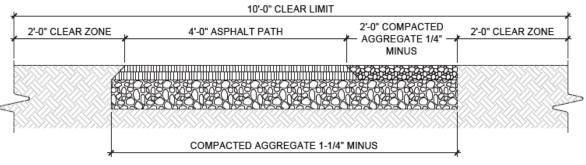


Inclusive Opportunities





SECTION A: 6-FT WIDE ASPHALT TRAIL

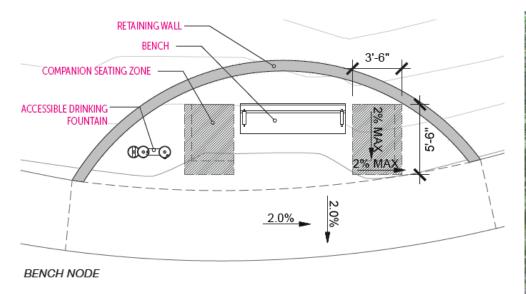


SECTION B: 4-FT WIDE ASPHALT TRAIL WITH 2-FT WIDE GRAVEL SHOULDER





Inclusive Opportunities

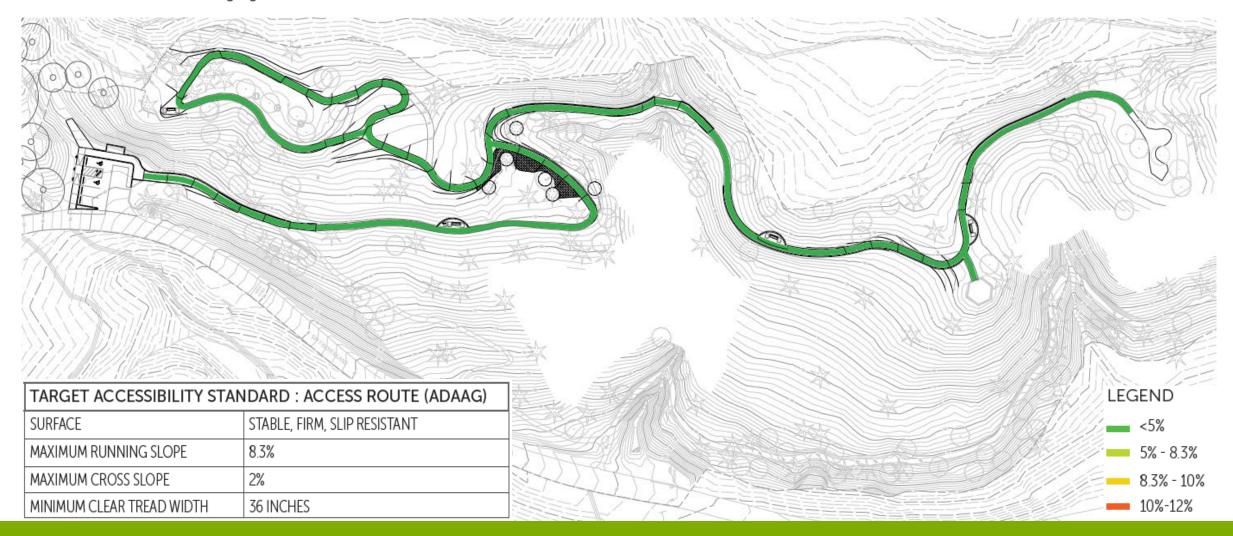








Inclusive Opportunities







Inclusive Opportunities











Big Takeaways

- Disabled people have a right to the same choices and experiences as everyone else
- Accessibility is not one size fits all and accessible spaces are inclusive spaces
- Accessible features should provide space to accommodate a variety of arrangements
- Access-centered approach to designing spaces and experiences benefit all

Thank you!



Bond Oversight Committee Accessibility Update
Will Cortez, Accessibility Project Manager

My Role

What We Set Out To Do

Agenda

How Things Have Been Going

What Is Ahead

ADA Title I

VS.

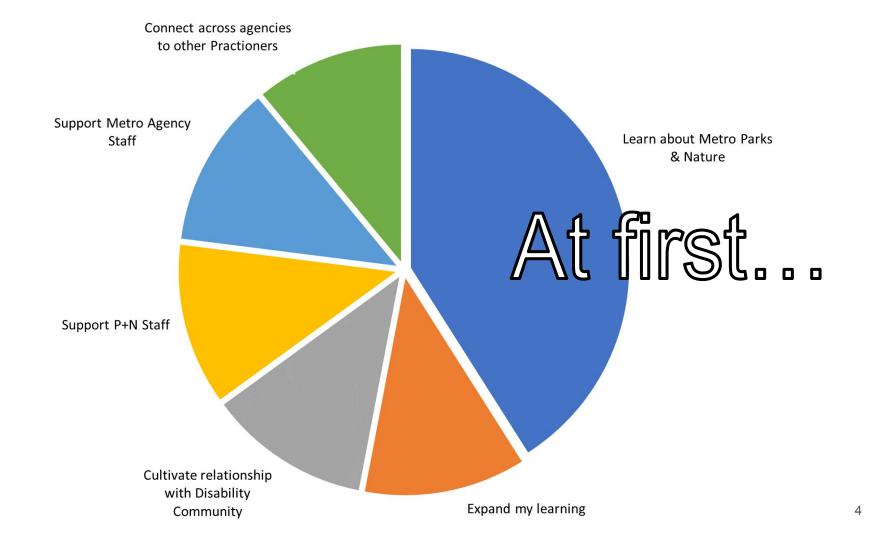
ADA Title II

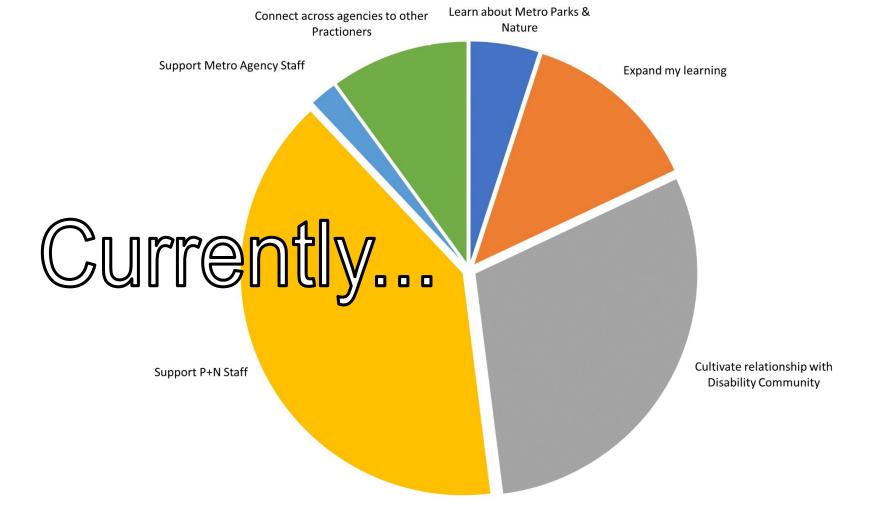
Transition Plan

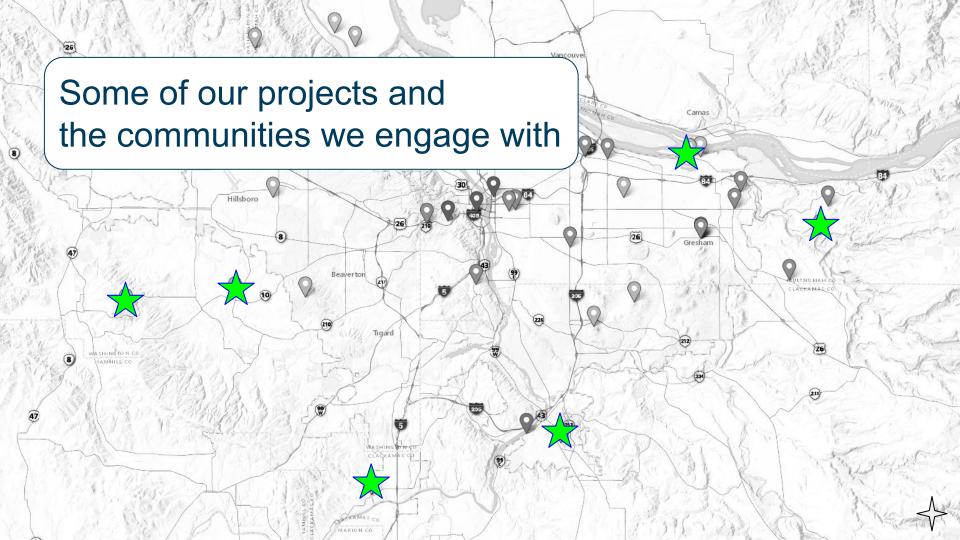
VS.

Programmatic Self Evaluation

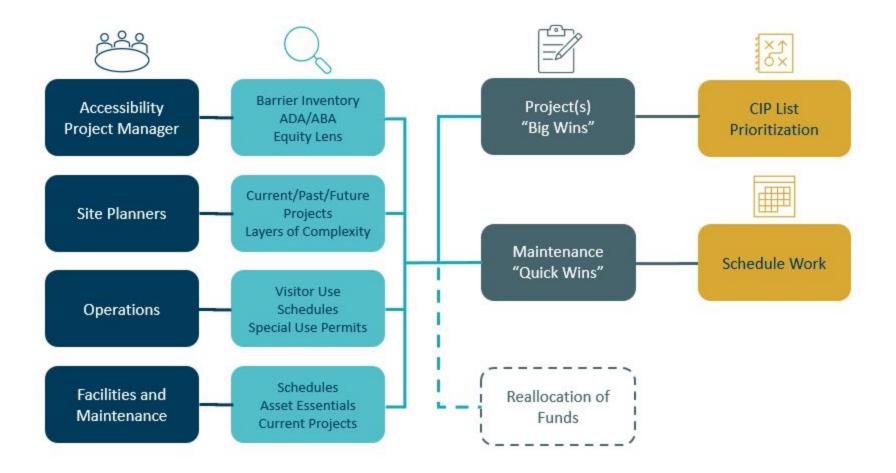
Construction
Project
Manager







Identifying and Packaging Accessibility Work in P+N







Criteria For Prioritization

Level of Usage

Program Uniqueness

Geographic Distribution

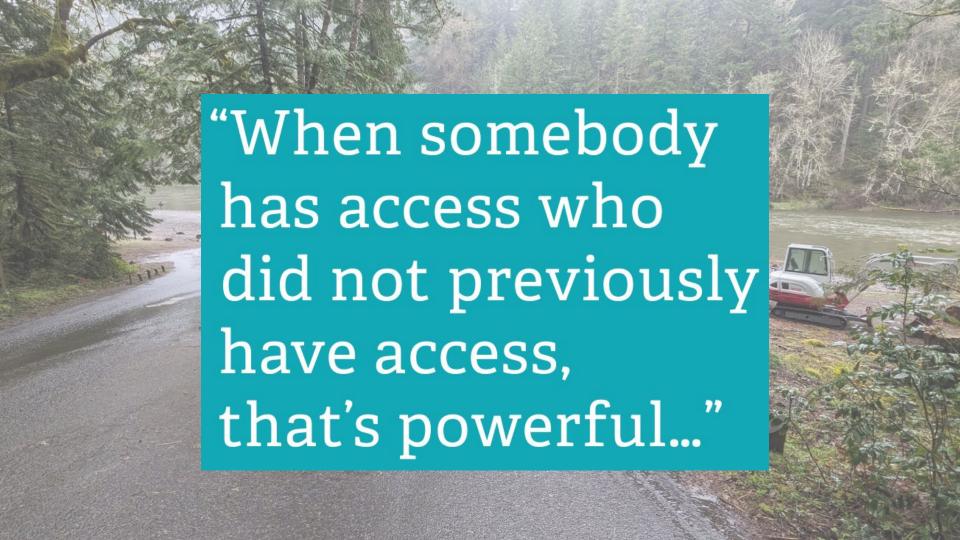
Public Transit Connection

Community Identified Need

Finding Efficiencies With Other Work

Intergovernmental Agreements

Degree of Complexity





Agenda



Meeting: Natural Areas and Capital Program Performance Oversight Committee Land

Acquisitions Working Group

Date: Monday, June 24, 2024

Time: 4:30–5:30 p.m.

Place: Zoom:

https://us02web.zoom.us/j/83362287613?pwd=oPahRsbSmPmvheGIBvXguU9js

guQnr.1 / Webinar ID: 833 6228 7613 / Passcode: 656444/ +1 253 215 8782

Purpose: A subgroup of committee members will meet to debrief on meeting materials from

the May meeting and to consider upcoming topics.

4:30 p.m. Welcome and introductions

4:40 p.m. Time for committee member questions or follow up from May meeting

4:50 p.m. Update from Metro staff on recent bond land acquisition related events

and activities; Preview of evaluation of recent acquisitions for climate resilience

5:15 p.m. Metro staff preview of annual reporting work

5:30 p.m. Adjourn

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1700(工作日上午8點至下午5點),以便我們滿足您的要求。

Ogeysiiska takooris la'aanta ee Metro

Metro waxay ixtiraamtaa xuquuqda madaniga. Si aad u heshid macluumaad ku saabsan barnaamijka xuquuqda madaniga ee Metro, ama aad u heshid warqadda ka cabashada takoorista, booqo www.oregonmetro.gov/civilrights. Haddii aad u baahan tahay turjubaan si aad uga qaybqaadatid kullan dadweyne, wac 503-797-1700 (8 gallinka hore illaa 5 gallinka dambe maalmaha shaqada) shan maalmo shaqo ka hor kullanka si loo tixgaliyo codsashadaada.

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Metro txoj kev ntxub ntxaug daim ntawv ceeb toom

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February 2017

June 24 Land Acquisition Working Group Notes

Recording: <u>June 24, 2024 Parks and Nature Oversight Committee Land Acquisition Working Group on Vimeo</u>

Committee members: John Ferguson, Owen Wozniak, Yume Delgado, Ananda Gordon-Peabody

Staff: Melanie Reinert, MG Devereux, Beth Cohen, Dan Moeller, Shannon Leary, Jonathan Soll

Public: Seth Bowman

Beth provided a quick overview of the purpose of the working groups and led introductions of committee members and staff.

Beth provided a summary of topics at the May committee meeting.

Shannon provided an overview and updates on the protect and restore land program (see slides)

To date: 18 land acquisitions (\$14.9 million) on the slide, but actually up to 21 and \$17-18 million spent; three trail acquisitions (\$126,000)

Closing memos will be sent from the <u>parksandnaturebond@oregonmetro.gov</u> account via SendGrid rather than Dan Moeller moving forward.

Beth went over the reporting schedule for new members.

John was surprised that protect and restore was only allocated \$155 million out of the total bond and asked if Council allocated that. (Beth confirmed this). He suggested that a reevaluation or redistribution of the funds could be useful in the future.

Beth noted that the numbers are in the measure that was referred to voters and were meant to balance the funds into the six programs and the different work they do across the region. Beth asked what we should bring to the committee as part of the review function of their work, such as this question on the balance of funding and activities.

Dan appreciated the observation and noted this bond had the lowest investment as a portion of the overall measure in terms of land. Staff had concerns that the level was insufficient. In the event of unspent dollars in other programs that cannot be spent within timelines required, redistribution may be possible down the line within this bond.

Jonathan confirmed that taking inflation into account, this bond invests less in protect and restore, but noted this was a Council decision made in the context of many factors during the lead-up to the bond. Jonathan had numbers available if needed, but not on hand.

John noted this was a concern of his and had heard it from others as well. He appreciated that there was at least a potential for more funds should redistribution due to underspend arise.

Beth also noted the bond has restrictions indicating that some funds pass through direct investments and others through grants. Metro has less direct control over the grant funded purchases.

Owen asked about the pipeline for land acquisition projects, noting the need to show robust progress and because there is great pressure on our natural systems. He asked for a sense of how on track the program is and the difficulties being faced.

Shannon was optimistic. Staff are being strategic with purchases and the market is challenging. Some deals are being done to allow land work on the habitat while the seller retains the residence on the property for a period after transaction.

Shannon felt they were on track to spend about \$8 million this fiscal year and have \$2 million under contract. The team is now getting tangible conversations and focusing on those. There is \$60 million to spend and the bond will last through fiscal year 2031. She noted a possibility that funds could run out before that for this program.

Beth reviewed the discussion at the last meeting related to major restoration projects that can be capitalized for bond spend.

Jonathan explained that certain restoration projects can be capitalized, particularly those with a construction element (heavy equipment, digging, placing large wood, building structures, wetland restoration). These types of projects have a quick and substantial benefit to habitat beyond acquisition, and there are projects now that meet that criteria for stream and wetland restoration (Coffee Lake Creek wetlands). These projects have the same criteria as acquisitions.

Approximately \$7 million is budgeted for capital restoration over the next seven years (Beaver Creek stream restoration, Upper Johnson Creek bridge removal).

John asked if the restoration was from the same funding as acquisition. (This was confirmed.)

Shannon also has a budget for acquisition stabilization, capital restoration, etc. The \$155 million is for all of the program and includes acquisition, stabilization (first five years after acquisition) and capital restoration projects. \$60 million for acquisition is what is left after accounting for capital restoration, stabilization, and what has been spent already.

Jonathan appreciated the focus on healthy ecosystems, water quality, habitat, connectivity, and climate resilience in the questions. He noted that we will need to keep going out and asking voters again in the future and that showing progress will be important.

John noted the ongoing disappearance of upland forest and streams for developments in his area.

Beth went over reporting for this program and outlined the questions the working group and committee has raised that can be discussed at future meetings and considered for the annual report to Council in the fall. In September, we would like working groups to discuss areas to elevate to Council via the report.

John shared he felt the last two closing memos were great and appreciated the information in the memos about criteria being met. He suggested photos when possible.

Owen asked for the areas of information and inquiry Beth noted to be an informal charter for the group and to consider for the annual report.

Progress: How is the acquisition pipeline going? How are market conditions?

- **Engagement:** How did we engage with Indigenous community members, historically marginalized communities at the beginning of the process? How are acquisitions reflective of that engagement and their priorities?
- **Collective impact of investments:** Climate resilience, protecting water quality, creating anchor habitats, increasing connectivity across the region
- **Spending progress:** How does this look year to year?

Consider how the land acquisitions "stack up" to the above.

The group provided feedback on potential field trip timing, leaning towards fall.

Chat:

00:39:27 Dan Moeller (Metro) He/Him: Thanks to Melanie for sending the closing memo's to the Committee!

00:39:39 Melanie Reinert (she/her): https://www.oregonmetro.gov/public-projects/parks-and-nature-investments/oversight

00:39:52 Melanie Reinert (she/her): PLease see carousels at bottom of page for different report types

00:40:08 Beth Cohen, (she/her): thank you Melanie!

00:53:11 Beth Cohen, (she/her): see this report page 4 for more details

00:53:11 Beth Cohen, (she/her):

https://www.oregonmetro.gov/sites/default/files/2024/04/30/2024-spring-update quarterly-report-to-oc.pdf

00:57:14 Beth Cohen, (she/her): one thing to think about--we could plan/offer a future optional site visit of a active or completed capital restoration site. you can let us know if that is something that is of interest.

01:07:29 Melanie Reinert (she/her): You covered it!

01:08:23 Beth Cohen, (she/her): here's the committee's year 2 report back to the Metro Council

01:08:23 Beth Cohen, (she/her):

https://www.oregonmetro.gov/sites/default/files/2023/06/13/year-2-committee-report-back formatted-final-20230608.pdf

01:08:26 Dan Moeller (Metro) He/Him: Shannon and her team deserve all credit regarding closing memos. While they are sent by me, Shannon and the conservation real estate specialists do all of the work developing them.

01:13:43 Melanie Reinert (she/her): Will be trying to gauge average best days for all group members,

01:14:06 Ananda Gordon-Peabody, MFA: September sounds great to me as well!

Protect and restore land

\$155 M to acquire high-priority natural areas and funds major restoration projects, plus \$10 M for trail gap acquisitions in alignment with Council approved land acquisition road maps

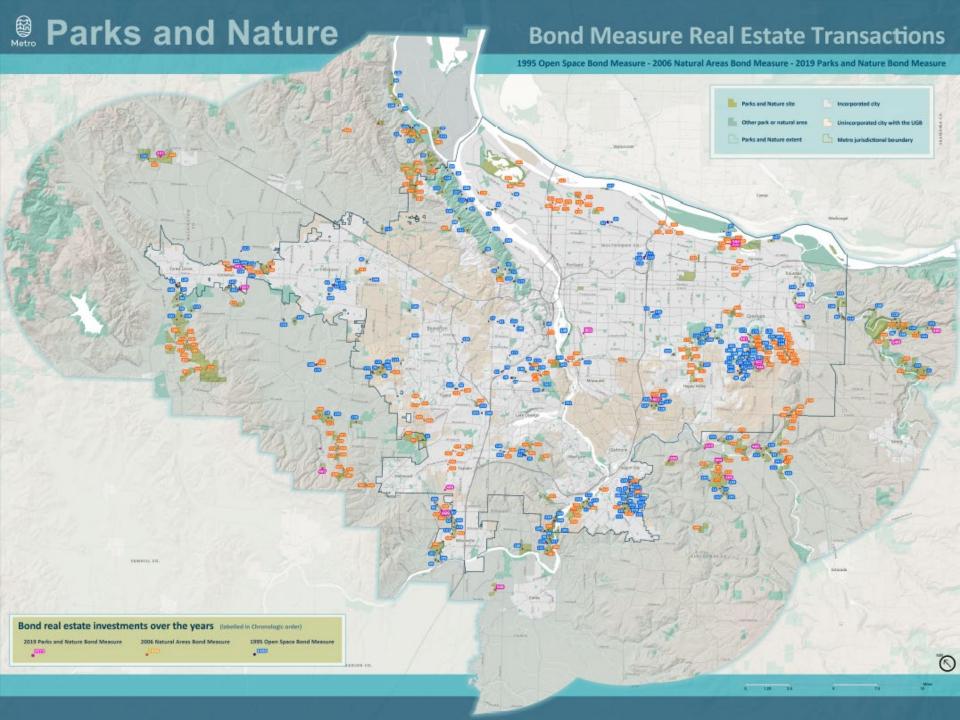
The 1995 and 2006 bonds helped Metro purchase 15,000 acres of natural areas

Progress to date

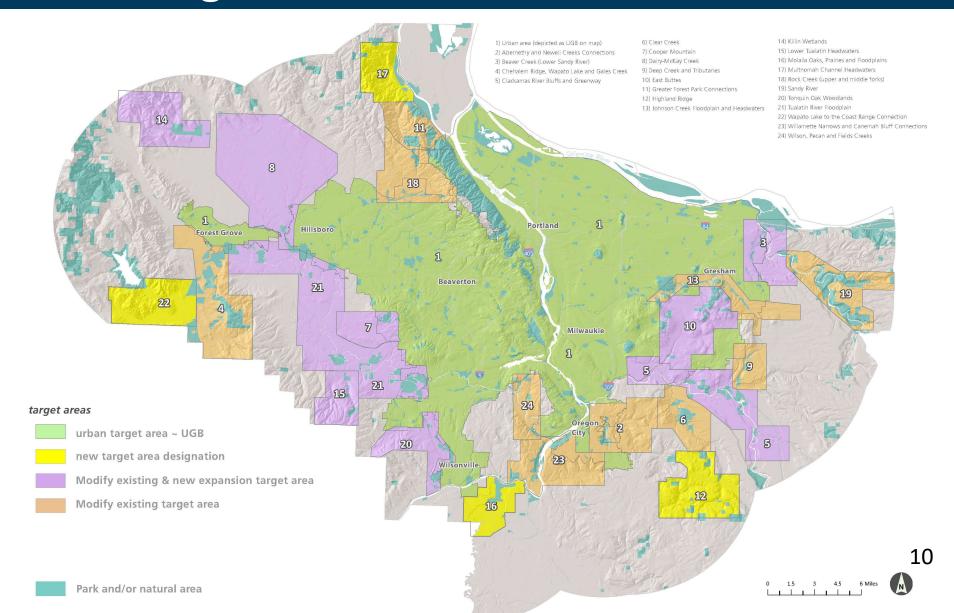
Engagement with community members, conservation partners and park providers to develop priorities for land acquisition and capital restoration

Total of 21 land acquisitions, totaling 691.84 acres and 0.44 miles of trail right of way





Twenty four target areas span our region



Meeting Council policy direction



- ✓ Conducted consistent ecological assessments of target areas
- ✓ Deep collaboration with Indigenous community members
- ✓ Environmental justice spatial analysis
- ✓ Creating space for Tribal government engagement



Building on regional best practices and vision



Priorities defined through community engagement and regional conservation strategies

- Water
 - Improve quality, late season flow, reduce flooding
 - Headwaters, floodplains, wetlands, riparian areas
- Connecting fish and wildlife habitat
 - Necessary at multiple scales
- Rare habitats and culturally significant plants
 - Oak woodlands and forest, savanna and prairie
- Fish
 - Salmon, Steelhead, Lamprey, Trout



Program activities

Protect and Restore Land: \$155m

- Land acquisition
- Stabilization
- Capital restoration
- Community led acquisition pilot

Create Trails for Walking and Biking: \$40m

- Land acquisition (\$10m)
- Grants for partner design/construction
- Metro-led construction

Tier 1 and Tier 2 Acquisition Priorities



Council approved refinement plans identified more than 8,000 tax lots across 24 target areas for purchase

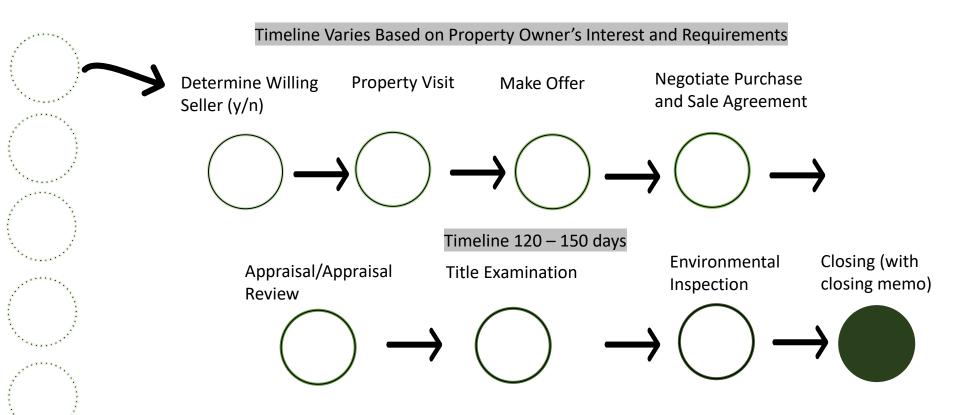
Goals for each target area based on ecological assessments, meaningful community and Indigenous Community engagement, Tribal engagement and staff expertise

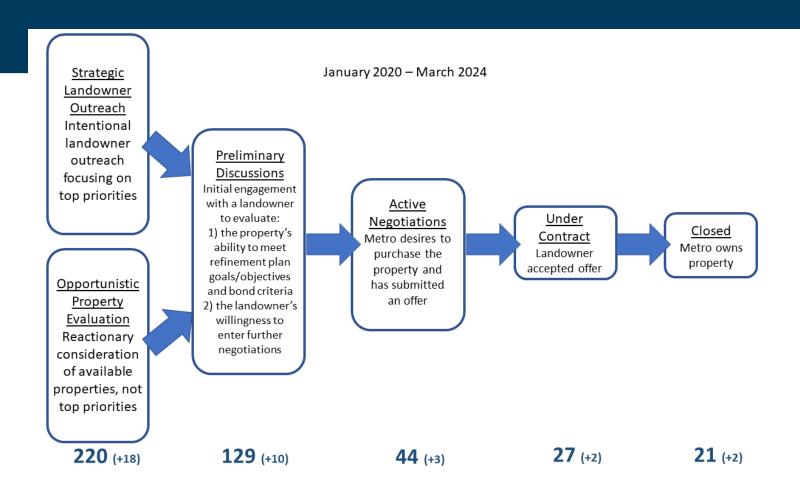
- Tier 1 Objectives and tax lots that are most important to meeting target area goals
- Tier 2 Objectives and tax lots that are not as important as Tier 1 for meeting target area goals

Land acquisition process (multiple properties at a time)



Landowner outreach in 24 target areas (ongoing, about 35 new contacts per quarter)





Capital restoration project name	Description	Anticipated timing of project construction
Roberts Bridge Stream Restoration	The project is located at the Upper Johnson Creek Natural Area in Gresham, Oregon. Goals include the removal of a one-lane vehicular bridge over Johnson Creek paved asphalt driveways, including road fill and base gravel, concrete, and other debris. Restoration actions include the installation of large wood into the stream and floodplain and placement of boulders in-stream. Outcomes will include enhanced water quality, fish habitat and floodplain connectivity.	2024
Beaver Creek Stream Restoration	The project is at the South Beaver Creek Natural Area on Beaver Creek in Troutdale. Restoration includes actions that benefit water quality, fish habitat, and wildlife. This project is being developed to support broader native fish recovery efforts by the Beaver Creek and Sandy River Partnerships. These restoration actions were identified in 2015 during a feasibility study of potential projects on Metro lands along lower Beaver Creek. Restoration work includes removal of an instream weir (small dam), placement of large logs by helicopter, removal of debris from the stream, and stabilizing a stormwater outfall.	2024
Coffee Lake Wetlands Restoration	A large and highly visible wetland restoration project at the Coffee Lake Creek Wetlands Natural Area in Wilsonville. The project will improve wildlife habitat, water quality, floodplain connectivity by dewatering and re-routing two ditches, filling the ditches, grading, and lowering a large central wetland, excavating ponds of varying depths with shallow connector swales, utilizing fill to create hummocks, installation of wood features, and re-wetting the restored wetland, across 31.5 acres.	2024
Quamash Prairie McFee Creek Crossing	This project is located at the Quamash Prairie Natural Area in Washington County. The project will replace a failed culvert structure with a new structure that minimizes impact to riparian and aquatic natural resources. Project will ensure continued safe access for the Indigenous Community and Metro staff to the site.	2025
North Fork Deep Creek Restoration	The project is located at the North Fork Deep Creek Natural Area on Deep Creek and North Fork Deep Creek in Boring. Restoration work includes actions that benefit water quality, fish habitat, and wildlife. Project is being developed to support broader native fish recovery efforts by the Clackamas River Partnership. Work includes placement of large logs and brush into the stream by helicopter.	2026

Agenda



Meeting: Natural Areas and Capital Program Performance Oversight Committee Finance

Working Group

Date: Tuesday, June 25, 2024

Time: 5:00-6:00 p.m.

Place: Zoom:

https://us02web.zoom.us/j/83362287613?pwd=oPahRsbSmPmvheGIBvXguU9js

guQnr.1 / Webinar ID: 833 6228 7613 / Passcode: 656444/ +1 253 215 8782

Purpose: A subgroup of committee members will meet to debrief on meeting materials from

the May meeting and to consider upcoming topics.

4:30 p.m. Welcome and introductions

4:40 p.m. Time for committee member questions or follow up from May meeting

4:50 p.m. Update from Metro staff: Latest bond spend report and collect questions or

information needs for follow up

5:15 p.m. Metro staff preview of annual reporting work

5:30 p.m. Adjourn

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ការគោរពសិទ្ធិពលរដ្ឋរបស់ ។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬនើម្បីទទួលពាក្យបណ្តឹងរវិសអើងសូមចូលទស្សនាគេហទំព័រ www.oregonmetro.gov/civilrights¹ បើលោកអ្នកក្រូវការអ្នកបកប្រែកាសានៅពេលអង្គ ប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ក្រឹកផល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ ប្រព័តិវិថ្ង ថ្ងៃធ្វើការ មុនថ្ងៃប្រជុំងើម្បីអាជឲ្យគេសង្គ្រលកាមសំណើរបស់លោកអ្នក ។

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February 2017

June 25, 2024 Bond finance working group

Recording: <u>June 25, 2024: Parks and Nature Oversight Committee finance working group on Vimeo</u>

Committee members: Emma Stocker, Cary Watters, Martita Meier

Staff: Melanie Reinert, MG Devereux, Beth Cohen, Cinnamon Williams

Public: Seth Bowman

Beth provided a quick overview of the purpose of the working groups and led introductions of committee members and staff.

Cinnamon shared that she is temporarily filling in a vacancy and will support the bond reporting and finances in the interim.

Emma asked about any concerns regarding bond underspend and anticipated spending targets.

Beth confirmed that this would be covered in discussion.

Regarding the finance staff transition, Cary noted that during her time at PBOT there was a study regarding turnover of staff of color, and wondered if Metro was looking at something similar from a DEI standpoint. Are there any insights regarding retention of BIPOC staff members?

MG shared that the agency is focusing on equity and retention and that HR is collecting information and reports, and that there are agency-wide working groups examining staff engagement. There are also employee resource groups specific to racial and cultural identities who are active in conversations with leadership regarding training, identifying barriers in hiring and retention.

Cinnamon also noted that finance itself has a high turnover rate due to people moving up and on as skillsets grow.

Beth went over the working group's focus:

- Progress: What's the progress of bond spend and award? We want to spend down/award most funds by 2031 and have targets, so how are we doing?
- Bond criteria alignment: What are we spending on and how are we doing on that? COBID rates, changes, and how to best analyze those?
- Diverse and Equitable workforce: How are bond investments helping support that?

Beth provided an overview of bond numbers and spend down in regards to Emma's query.

The first bonds were sold in April 2020, which was the beginning of the pandemic, and this impacted early bond spend and program launch.

The bond contained three new overarching criteria which required integration into existing programs, and this also took more time.

The real estate market has been challenging and the willing seller-based land acquisition was impacted.

Beth confirmed that there had been a recalculation of spend targets reflected in the March numbers. MG explained how the unknowns had impacted the original aggressive spend down targets and the 10 to 12 year spend down targets now. Spending has accelerated. Cinnamon noted the need to remain nimble as well to allow for opportunities as they arise.

Staff are continuing to evaluate whether recalibration on the targets is needed and what the trajectory will be in order to be accountable and hit necessary benchmarks.

Cinnamon shared an overview of the bond numbers (slides)

Emma appreciated the year-by-year and increased spend down over time, and wondered about a metric to flag or identify an overspend. This could help identify areas for more discussion, projects that went "off the rails" or perhaps an opportunity that meant a chance to get ahead on targets.

Cinnamon noted the next tranche will be sold in fiscal year 25-26, and she expects that to be spent down faster.

Emma asked about Metro's current bond rating. (AA, per Cinnamon)

MG noted the reporting to agency leadership and the committee is looking at how spending tracks on a three-year increment, while taking into account that each program is different and has different timeframes. Some programs such as local share are also impacted by partner jurisdiction staff capacity and other factors beyond our direct control.

Cinnamon shared the spend is just below \$80 million for the year including taxable and non-taxable.

Beth shared on the COBID participation rate, which was in the upper 30%, but final numbers will be calculated for the report.

Cary appreciated the news that numbers are exceeding targets and asked about tracking for the local share projects.

Beth confirmed that COBID participation is part of the data that local parks providers will need to submit in their reporting (construction projects). Metro is also allowing access to their software system if needed to help with tracking workforce targets.

Martita asked about how the equity numbers are categorized (by type of work?).

Beth explained that the hours tracked is based on construction projects from contractors submitting data (payroll) on specific sites.

Martita asked about tracking beyond construction sites data. Beth noted there is tracking, but that the focus has been on construction due to the construction career pathways program.

Cary explained the LCP Tracker platform and how it uses certified payroll data to examine workforce equity at Portland and other agencies.

Cary noted the Clean Air Construction Program at City of Portland is looking at how to quantify progress and metrics to use and could consider data from LCP as well.

Beth previewed the fall annual report process. The committee's voice will be in the report to Metro Council in the fall. Staff are packaging and editing but want to engage the committee as much as they want. The staff report (built off the quarterly reports) to the committee will be a resource to inform the annual report itself.

The working groups can work through and discuss the materials and the report contents, then these discussions, key themes and ideas will be brought together at the full committee meeting in September.

Drop-in work sessions in October can help refine ideas.

Melanie reviewed scheduling polling and timing for field trip.

Chat:
None

Reminder | bond allocation logistics



First bond offerings sold in April 2020

- \$200 million sold (\$110 tax exempt, \$90 million taxable)
- Issuance plan developed prior to sale
- Focus on bond dollars spent/awarded is important to demonstrate progress
- 10-12 year bond spend down
- Anticipated 1-2 more tranches sold (for remaining \$275 M)

Opportunities and headwinds with bond spend down



Opportunities

Headwinds

Pre-construction work of capital projects means that construction can advance at several sites

Leveraging community engagement already completed to shape programs/projects

Seeing results of outreach to landowners

Coordination across bond funding programs to ensure projects find the right funding source

Pandemic impacted initial trajectory of bond spend

Bond criteria asked Metro and partners to do our work differently, which takes time

Challenging real estate market continues, especially with a willing seller program

Half of the bond is programs that require park providers, community organizations to utilize funding

Make up of bond spend





Staff costs directly to manage program

Percent of overall bond administrative costs allocated to program

Big picture | 12-year spend down



By 2031, spend \$475 million (\$200 M of that in awards to park providers and community organizations). Getting there requires

- Articulating ambitious and reasonable benchmarks to demonstrate progress towards meeting the goal
- Developing and implementing strategies, tactics to operationalize
- Regularly reviewing progress to spend targets

Bond spend and award targets FY 2024-FY 2034



Targets organized in 3-year increments
Timing reflects Metro's fiscal year, which ends on June 30

	By Sept. 2025	By Sept. 2028	By Sept. 2031	By Sept. 2034
Total spend targets	\$146 M	\$340 M	\$475 M	\$486 M
Total award targets	\$137 M	\$206 M	\$206 M	\$206 M

Reminder | spend and awards targets as of May 2024



Bond program	Anticipated spend by sept. 2024 (cumulative to date).	Anticipated award by sept. 2024 (cumulative to date)	Status of spend/award anticipated by June 2024
Protect and restore land	\$23 M	NA	\$25.2 M (\$8.9 M this FY)
Take Care of Metro Parks	\$28 M	NA	\$28 M (\$16 M this FY)
Local share	\$7 M	\$36	\$9 M (\$4 M this FY), \$29.2 M awarded
Trails	\$3 M	\$20 M	\$1.4 M total (\$400,000 this FY)
Capital grants/community choice grants	\$2 M	\$9.7 M	\$1.7 M, anticipate awarding over \$7 M by this summer
Large scale community visions	Minimal	Up to \$20 M	minimal spent, \$10 M awarded
Admin			\$13.8 M (17%)
Total	\$63 M	\$75.7 -\$85.7M	\$79 M spent, \$63 M awarded

Agenda



Meeting: Natural Areas and Capital Program Performance Oversight Committee Community

Engagement Working Group

Date: Wednesday, June 26, 2024

Time: 4:30–5:30 p.m.

Place: Zoom:

https://us02web.zoom.us/j/83362287613?pwd=oPahRsbSmPmvheGIBvXguU9js

guQnr.1 / Webinar ID: 833 6228 7613 / Passcode: 656444/ +1 253 215 8782

Purpose: A subgroup of committee members will meet to debrief on meeting materials from

the May meeting and to consider upcoming topics.

4:30 p.m. Welcome and introductions

4:40 p.m. Time for committee member questions or follow up from May meeting

4:50 p.m. Update from Metro staff: Overview on community engagement framework for the

bond and current engagement underway

5:15 p.m. Metro staff preview of annual reporting work

5:30 p.m. Adjourn

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February 2017

June 26, 2024 Community Engagement Working Group

Recording: June 26, 2024: Parks and Nature Oversight Committee community engagement working group on Vimeo

Members: Georgena Moran, Erin Upton, Burt Edwards

Staff: Melanie Reinert, Beth Cohen, Cory Eldridge, Jasiel Lopez, MG Devereux

Public: Seth Bowman

Beth provided a quick overview of the purpose of the working groups and led introductions of committee members and staff.

The working group looks at

- **Progress**: What we thought we would do on community engagement for the bond programs and projects and where we're at.
- **Meaningful community engagement criteria**: Remember the intention and evaluate how we are approaching it. How are we doing engagement, building relationships with community organizations and community members?

MG provided an overview of how engagement has been an ongoing part of the bond from pre-passage to implementation.

Erin appreciated that Metro has taken an approach of ongoing conversation and engagement.

Cory and Jasiel shared on the community engagement process for the Willamette Cove project and how it relates to the bond criteria. Beth provided information on bond engagement. *(see slides)*

Meaningful engagement is engagement that leads to real change or effect on work we are doing. It is us as an agency going to community members for information we are going to use to change or influence what we are doing. We are prioritizing projects and needs identified by communities of color, Indigenous communities, low income and other historically marginalized groups. And after implementation, we need to show how the impact was made, to close the loop.

Community members are often the ones flagging issues around displacement or gentrification that might not be obvious from an agency lens.

Conversations have been ongoing and built upon, and evaluations of engagement processes are done to find out how community felt about the process.

Honoring people's time and expertise with stipends, food, childcare can help ease barriers to participate. Interpretation and translation of written materials is another important piece.

Staff learn from other engagements across the department's projects and build on that knowledge, use it to inform work.

Erin asked about engagement fatigue for community members or groups and wondered if this has been a challenge.

Cory shared that it is a challenge and something community brings up often. Sometimes organizations will hear from multiple projects/departments on different projects without any coordination between those departments. It can be a capacity issue, or it can be the agency in a rut. There is a need to continue building relationships and expand the number of groups we work with.

Cory shared a brief history of Willamette Cove, a property owned by Metro since 1996 and part of the Portland Harbor Superfund area.

Project goals include a nature park providing habitat and access to nature, development of the master plan with tribes and community, safe and accessible trails/water access, habitat preservation, creation and enhancement, opportunities for cultural elements and education.

Extensive cleanup and restoration are required on land and into the water, and multiple agencies are working together on the cleanup design.

Engagement began once there was enough information to know what the site would look like after cleanup was complete in February 2024. Work will continue through the end of 2025, including workshops with design reviews and final design refinement and an open house and survey for the general public.

Engagement goals included the public meaningfully influencing the project design, focused efforts on building relationships with communities historically left out or harmed by government decision-making processes.

Tribal engagement has included seven tribes in the region prior to reaching out to community members as part of government-to-government level engagement. Then this feedback is incorporated and shared with community, then back to tribes. They are distinct, but connected processes.

MG noted it is not currently safe to visit the site without proper PPE. And noted that meaningful access is central to all of the park design considerations.

Georgena felt the approach of getting Indigenous perspectives first is best. Are communities being engaged going to be expanded throughout the process or is it the same group from beginning to end?

Cory explained there is not an advisory committee, though the workshop participants will be re-invited each round. It can also expand as contacts are made. The focus is on reaching people who haven't been asked, haven't been welcomed, or had past experiences where they did not feel listened to or were co-opted.

Jasiel explained that further contacts are continuing to be made and early work was outreach to community-based organizations to learn how best to reach and communicate with communities.

Georgena was curious about the engagement of the disability community in early meetings.

Erin appreciated the work and wondered about the park being part of a Superfund site in regards to foodways, cultural foodways or fishing. Does this create a barrier?

Cory explained that this is included in presentations and the contamination is understood. The complicated nature of the site is understood. People are seeing that a plant may not be able to be used, but serves another purpose at the site. It could be a cornerstone example of what can be done in the Superfund area.

Beth flagged Cory and Jasiel's work on the Community Choice Grants and suggested another discussion for a future meeting on that work.

Beth provided an overview of the annual report process for fall, with a staff report being compiled as a resource for members. Working groups will meet to discuss ideas for the report, and the committee will meet in September to further refine key themes, etc.

Melanie gave a quick reminder/scheduling update.

Chat:

00:45:29 Melanie Reinert (she/her): We see you Martita! Are you getting the panelist button?

01:00:22 Beth Cohen, (she/her): this financial reporting will be included in the quarterly report to the committee that you'll see in july

01:06:14 Cary Watters (she/her): Sharing my question again sent to "Everyone": Do we have an update on contract equity performance and/or workforce equity performance if that data is available yet?

01:07:03 Cary Watters (she/her): Also, is contract equity/workforce equity data collected from local share projects, or is it just for Metro projects?

01:17:29 Beth Cohen, (she/her): great questions, thank you Martita!

01:22:34 Melanie Reinert (she/her): Past reports also available for reference here (carousels at bottom of page) https://www.oregonmetro.gov/public-projects/parks-and-nature-investments/oversight

Reminder: bond community engagement criteria



Meaningfully engage with communities of color, Indigenous communities, people with low incomes and other historically marginalized communities in planning, development and selection of projects.

Prioritize projects and needs identified by communities of color, Indigenous communities, low-income and other historically marginalized groups.

Demonstrate accountability for tracking outcomes and reporting impacts, particularly as they relate to communities of color, Indigenous communities, people with low incomes and other historically marginalized communities.

Improve the accessibility and inclusiveness of developed parks.

Include strategies to prevent or mitigate displacement and/or gentrification resulting from bond investments.

Key questions from committee on engagement to date



What engagement has happened previously? Is all the engagement complete or is some still ongoing?

Who is staff engaging with and how are we continuing to broaden outreach?

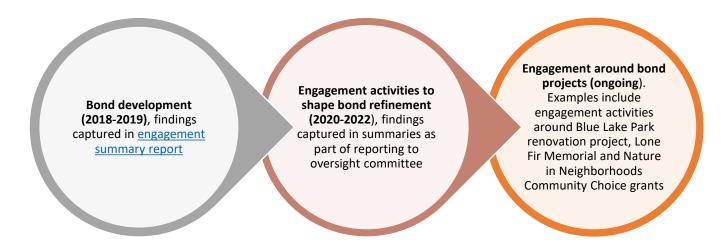
How is staff using the feedback received from engagement to shape the work?

How is staff measuring impact of community engagement and evaluating the effectiveness of it?

How is Metro engaging with tribal governments?

Each phase of bond community engagement informed by previous findings





Where possible, building a list of community members to invite to multiple engagement activities; building continuity and looking to strengthen relationships

Engagement that shaped bond development and refinement helped shape bond programs, ongoing engagement now is more project based

Where possible, incorporating evaluation of engagement events and processes

More resources on bond community engagement

Link to materials for community engagement working group on VRL

Community engagement snapshot from committee's year 2 report



Update on work to respond to the audit of the Parks and Nature bond

Spring, 2024

Audit of 2019 Parks and Nature bond



Audit on the Parks and Nature bond completed in June 2023

Purpose was to determine if Metro was prepared to increase access to nature

- Summarize and define access based on the information used to develop the bond measure.
- Determine the current state of access.
- Determine if the bond was structured to increase access.
- Identify potential opportunities to increase access.

Recommendations included need to clarify definitions and develop more robust performance measures on access

Audit recommendations at-a-glance



Establish measurable and timebound goals for access, collect data to measure performance and report annually

Refining definitions of access for Council consideration

Creating
measurable goals
for access and
communication
tools for reporting
on progress to goals

Use performance data to periodically evaluate the effectiveness of strategies to increase access and equitable access in the region.

Finalization of bond evaluation outcomes framework

Expand mapping of bond investments as a connected system

Document how communities of color, Indigenous communities and other historically marginalized communities were engaged in project planning and selection.

Strengthen internal systems for community engagement reporting and tracking

Update the System Plan to clarify how access will be prioritized in conjunction with other goals such as stabilization, restoration, and land acquisition for habitat conservation.

Develop approach for updating elements of the system plan with a focus on articulating standards for amenities, access, facilities and maintenance

Audit response underway | developing tools to help define and measure progress on access





Bond outcomes evaluation framework articulates anticipated long, medium and short term outcomes for bond investments



Setting quantifiable goals for bond investments



Methods to track and analyze towards bond outcomes and goals through data collection, interviews and surveys and



Using visual storytelling and spatial analysis to communicate progress towards outcomes and goals

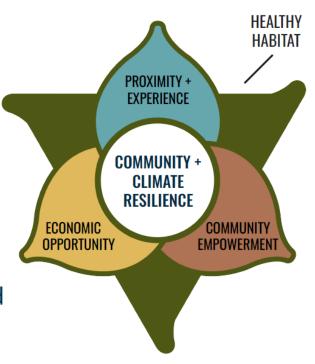
Bond evaluation outcomes framework clearly articulates dimensions of access



Metro seeks to improve access to nature in three ways:

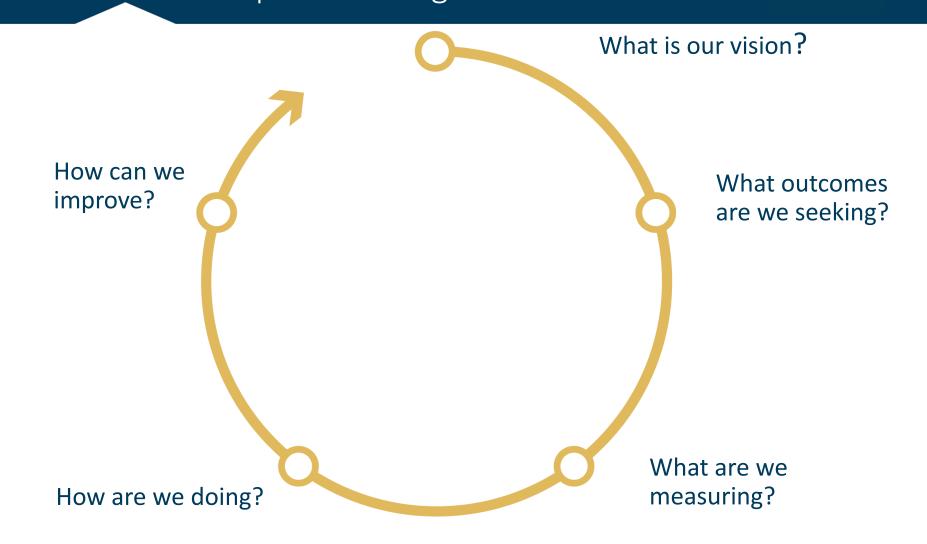
- 1. Making sure that people in greater Portland can have meaningful encounters with nature close to home.
- 2. Empowering the community to be cocreators of parks and natural areas.
- 3. Ensuring that historically marginalized workers and contractors experience increased prosperity through bond investments.

We will assess the overall success of the bond by measuring annual performance in each of these four impact areas: healthy habitat, proximity and experience, community empowerment and economic opportunity.



Bond evaluation outcomes framework articulates and measures progress to anticipated long, medium and short term outcomes for bond investments and quantifiable goals





Petal: proximity and access



Basic needs



How can we improve?
Lessons learned
Program adjustments



How are we doing?

Meeting expectations or exceeding expectations



Our vision: Metro visitors of all backgrounds, ages and abilities have access to a variety of nature experiences to strengthen their relationship to the natural world



What are we measuring?
Investments in new projects identified by historically excluded communities, ADA improvements

Direct outcomes we are measuring

A. Community stewardship	B. Geographic equity	C. Equitable BIPOC access
D.	E.	F.

Trail use

Strategic land acquisition

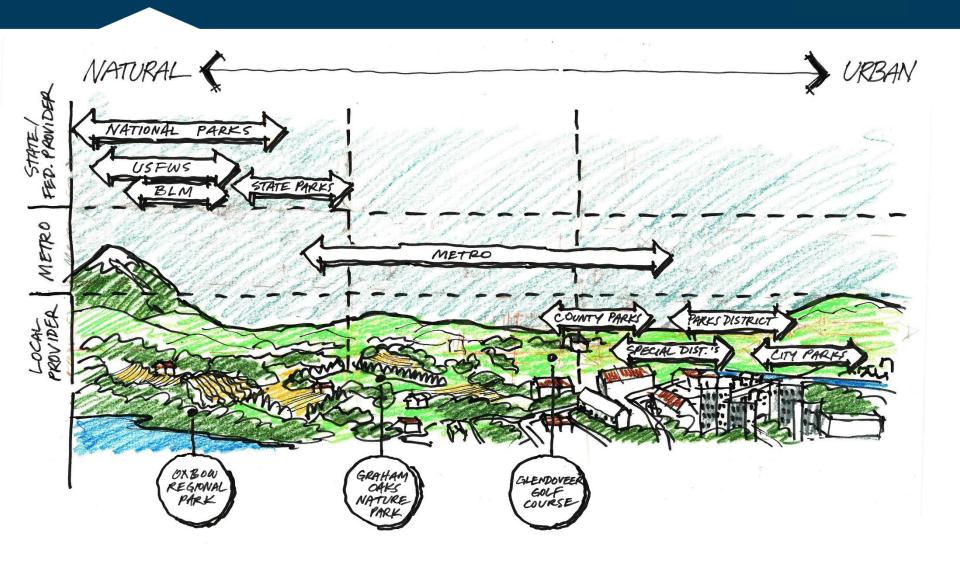
Audit response underway | Strengthening internal systems for tracking community engagement





Audit response underway | Parks and Nature planning and policy





For more information



PN bond audit, https://www.oregonmetro.gov/parks-and-nature-bond-audit

Information about the Metro Auditor, https://www.oregonmetro.gov/regional-leadership/metro-auditor

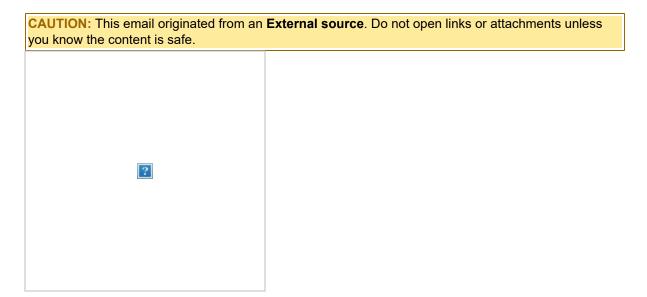
From: The parks and nature bond team

To: Parks and Nature Bond

Subject: [External sender]Oversight committee updates and materials for May 21 meeting

Date: Wednesday, May 15, 2024 2:54:26 PM

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Hello Committee Members,

We look forward to seeing you at next week's meeting on Zoom: May 21, 4 to 6 p.m.

Please find some advance meeting materials linked below:

Agenda

Slide decks and materials folder

Meeting materials and slides related to the agenda items can be found here.

Video explainer outlining the bond audit response work (approx. 13 minutes)

Staff are providing a video update on the audit response in advance, as there will be time for questions on this topic during the meeting, though there will not be a presentation on it.

Returning members, please reach out to let us know if you could attend working groups on the following dates from 4:30-5:30 p.m.

Engagement: June 4 Finance: May 28

Land Acquisition: May 30

New members, please take this survey to note which working group topics interest you most and provide onboarding feedback.

Finally, if you are a returning committee member, please remember to complete your Conflict of Interest form for 2024 and return to parksandnaturebond@oregonmetro.gov if you have not already. As always, please email with any questions or concerns.

Thank you,

The Parks and Nature bond team

Resources and reminders

- Spring edition of Our Big Backyard
- Virtual Resource Library
- Parks and Nature annual report
- Committee page
- Committee bylaws

The parks and nature bond team

Metro, 600 NE Grand Ave, Portland, 97232

Unsubscribe